#### November 20, 2019 **APPROVED - AMENDED** In attendance: Michael Dell Orfano- Chair, Arnold Rosenblatt, John D'Angelo-Selectman Ex-1 2 Officio, Marilyn Peterman, Rich Hart, Brian Coogan (Alternate), Christy Houpis (Alternate), and Lisa Eastland (Alternate). 3 4 Staff present: Nic Strong, Community Development Director, and Kristan Patenaude, Minute 5 Taker. 6 7 Michael Dell Orfano called the meeting to order at 7:36 pm at the Town Hall. 8 9 1. CASE #: PZ11605-080519 – 24 Brook Road, LLC, c/o John Walsh (Owner & 10 Applicant), 24 Brook Road, PIN #: 010-026-000 – Submission of Application/Public Hearing/Integrated Innovative Housing Ordinance Conditional Use Permit. Proposed 11 residential subdivision of Tax Map 10 Lot 26 utilizing the IIHO (Integrated Innovative 12 13 Housing Ordinance). Zoned Northern Rural. Case tabled from September 4, 2019. 14 15 Mike Dell Orfano opened CASE #: PZ11605-080519. 16 17 *Cliff Harris entered the meeting.* 18 19 Marilyn Peterman moved to accept the application as complete. Arnold Rosenblatt 20 seconded. 21 22 Brian Coogan sat for Sally Wilkins. 23 All in favor. 24 25 26 The Board agreed to hear the information for the Conditional Use Permit (CUP) from the applicant first. 27 28 29 Chad Branon, PE, of Fieldstone Land Consultants, explained that he is representing 24 Brook Road and was joined by the client's attorney, Gerry Prunier. There was a formal presentation of 30 this project to the Board on October 2<sup>nd</sup> and a site walk of the area on October 19<sup>th</sup>. 31 32 33 Mike Dell Orfano reminded the applicant that the burden is on the applicant to demonstrate how 34 the project will benefit the town. 35 Chad Branon, PE, stated that there are currently 46 units being proposed as part of this project. 36 This includes a variety of housing types and styles. A variety of ownership types is also being 37 38 proposed. He then outlined, per Zoning Ordinance 3.18, the CUP criteria for the project. 39 1) **3.18 C. 1. a.** The property in question is in conformance with the dimensional 40 requirements of the zone, or meets Planning Board standards for the reduction in 41 dimensional requirements, and that the proposed use is consistent with the Amherst 42 43 Master Plan.

### **APPROVED - AMENDED**

Chad Branon, PE, noted that this project is in conformance and is also consistent with the Master 44 45 Plan. The Master Plan notes a desire for open space, mixed-use in development, and diverse housing types that work with the changing demographics of the town. The Master Plan also 46 recommends respecting and preserving the town's natural resources. This project touches on all 47 of those elements. 48 49 50 In response to a question from Mike Dell Orfano, Chad Branon, PE, explained that this project proposes to preserve approximately 80% of the land into permanent open space; this is 51 approximately 102 acres. The layout of the development also looks to consolidate the 52 53 construction centrally on the property in order to maximize buffers and distance to other existing 54 properties. 55 56 Sally Wilkins entered. 57 2) 3.18 C. 1. b. The proposal meets the purposes of the ordinance under which the 58 59 application is proposed. 60 Chad Branon, PE, explained that this PRD project is located in the Northern Rural zone and is a 61 62 permitted use in that zone. Thus, it meets the purposes because it is a permitted use. The purpose of the IIHO is to facilitate housing while preserving the overall setting; this project meets that 63 purpose as well. Some of the proposed homes will be starter homes but not necessarily 64 "affordable" homes. 65 66 3) 3.18 C. 1. c. There will be no significant adverse impacts resulting from the proposed use 67 upon the public health, safety, and general welfare of the neighborhood and the Town of 68 Amherst. 69 70 71 Chad Branon, PE, stated that the project will meet and exceed all of the local standards and will also meet all of the state and federal standards. The project will have to comply with all 72 73 regulations in order to secure permits. There will likely be shared and individual leach fields on 74 the property and the development will have a community water system. The layout of the development will allow for safe pedestrian and vehicle traffic. While there will be an increase in 75 vehicle traffic on the road, he is confident that the traffic report will show that the road can 76 support this development. In the past, a 39 unit development was approved in this location and 77 78 its traffic study was completed to support the project. 79 4) **3.18 C. 1. d**. The proposed use will not be more objectionable to nearby properties by 80 81 reason of noise, fumes, vibration, or inappropriate lighting than any use of the property 82 permitted under the existing zoning district ordinances. 83 84 Chad Branon, PE, explained that the proposed development looks to provide significant buffering to adjacent properties, so he doesn't believe any of the items listed will be found 85 objectionable. The significant land buffer will provide separation and address any issues with 86

87 noise, fumes, vibration, etc. There will be no inappropriate lighting in the development. He

	November 20, 2019	<b>APPROVED - AMENDED</b>
88 89 90	explained that the regulations in the Northern Rura setbacks and 50' front setbacks. The closest abutte away. He doesn't believe the existing residents wi	r's home to this proposed project is about 431'
91 92 93	5) <b>3.18 C. 1. e.</b> The proposed use will not adv Amherst, in particular the Aquifer Conserv	•
94 95 96 97	Chad Branon, PE, explained that this project will l standards. The project will look to mitigate the sto qualitatively. He does not believe this project will	rm water component both quantitatively and
98 99 100 101	<ol> <li>3.18 C. 1. f. The application shall file a No accordance with the "Non-Residential Site Planning Board.</li> </ol>	n-Residential Site Plan Review application in Plan Review Regulations" with the Amherst
102 103 104 105	Mike Dell Orfano noted that this application will r incorporating all of the studies it references.	eed to be submitted to the Board,
106	Discussion:	
107 108 109 110	Sally Wilkins stated that she assumed a hydro-geo site plan application, and that any issues resulting requested units for the project down.	• • • •
<ol> <li>111</li> <li>112</li> <li>113</li> <li>114</li> <li>115</li> </ol>	Arnold Rosenblatt noted that he has a procedural i determine if the criteria are satisfied without know information regarding the density bonuses. He mig wish to determine that in a vacuum.	ing more about the project, such as
116 117 118 119 120 121 122	Brian Coogan thanked the developer for the extend regarding the project and the proposed layout of the struggles with the current zoning and the idea of the within a 20 acre area. He stated that this area of to travel there to learn more about the environment. If stretch the boundaries of the IIHO.	e development to be setback from abutters. He ying to place the number of proposed units wn is well-respected and preserved, and people
123 124 125	Mike Dell Orfano reminded the Board members the application from a-f.	at they are commenting on the CUP portion of
126 127 128 129 130 131	Christy Houpis stated that he has concerns regardi significant questions regarding the hydrology stud increased traffic on Brook Road and safety issues an emergency. There will be a significant difference PMEC (Peabody Mill Environmental Center) traff	ies. He also has concerns regarding the for the Fire Department to access the road in ce in traffic, especially due to school buses,

132 133	impact on the general health and welfare of the townspeople. Finally, he is wondering about the cost and logistics of the proposed bridge.
134	
135 136 137 138 139	Sally Wilkins stated that, while these are all legitimate questions, they are ones to be addressed during Non-Residential Site Plan Review. In regards to the question of whether this proposed use would have more of a negative impact than another permitted use on this property – it should be noted that an alternate permitted use would be another residential use. She thought traffic issues were an existing condition.
140	
141 142 143 144 145	Marilyn Peterman explained that part of the criteria is for the applicant to submit a Non-Residential Site Plan Review, the results of which will have to be discussed, but this part of the review is dealing with meeting the zoning ordinance requirements and bonuses are germane to the conversation.
146 147	Sally Wilkins agreed that attempting to call out these criteria as separate from other criteria has not been done before and is awkward.
148 149 150	Mike Dell Orfano stated that the process is awkward but this is the way the ordinance is written.
151 152	The Board next discussed regional impact.
153 154 155	Brian Coogan stated that this project has a potential regional impact to the schools and, thus, Mont Vernon.
156 157 158	Sally Wilkins stated that, if regional impact is determined, this hearing must stop until a certified letter can be sent.
159 160 161 162	John D'Angelo stated that this project has no regional impact. He doesn't believe there will be a regional impact due to traffic and that there is capacity in the cooperative schools used by Mont Vernon students to include additional students.
162 163 164 165 166	Marilyn Peterman explained that the impact information from other similar developments shows that, with this type of a proposed housing mix, there will not be more than a handful of additional students.
167 168 169	Christy Houpis stated that this information is not known definitively for this proposed development. There is also more than one development being currently proposed that could affect this impact.
170 171 172 173 174	Mike Dell Orfano read NH RSA 36:56 – Regional Impact and noted that a decision ruling that there is regional impact would require notifications to NRPC and Mont Vernon stating that this project might impact the population of the Souhegan School District.

### **APPROVED - AMENDED**

175 Brian Coogan stated that each of the proposed 46 units could have 1.3 children, leading to

approximately 50 or so additional students for the school district. The schools are already facing

177 capacity limits in the lower and middle schools. This proposal, along with other proposed

developments in town, could lead to an increase in the student population, thus impacting Mont

179 180 Vernon.

181 Marilyn Peterman refuted this. She stated that there is data from 42 homes built in 2018. It shows 182 that 17 condos introduced 9 students. The increased numbers would likely be very small and,

- 183 thus, stating approximately 50 additional students is not factual. [*Note: as amended at the*
- *January 15, 2020, meeting, the actual data shows that 24 condos introduced 0 students into the*
- school system, and that new single-family homes introduced 9 students].
- 186
- 187 Sally Wilkins stated that the Board can look at comparing a smaller number of additional
- 188 students with what the number could be if 25 four-bedroom homes were being built instead. Zero 189 development is not the answer.
- 190

Brian Coogan stated that the school population growth has been augmented with trailers over the past 30 years. There is a significant likelihood for student populations to increase over time. The town has to support the housing of its student population.

194

195 Mike Dell Orfano stated that, without knowing the housing mix for this proposed development, 196 all of this discussion is based on conjecture and not fair to the applicant.

197

198 Brian Coogan added that the schools are the biggest driver of taxes in town.

199

Lisa Eastland explained that Mont Vernon could always choose to do something else with their

students. The only school district that Mont Vernon shares with Amherst that there could be an

- impact on is the Souhegan School District. Even if this proposed development has four high
   school students in each unit, this will probably still not impact the Mont Vernon students at
- 203 school students in each unit, this will probably204 Souhegan High School.
  - 205

Brian Coogan stated that this is a current perspective, but does it also accurately reflect a 2024 perspective? The Planning Board drives the future view of Amherst.

207

Lisa Eastland replied that Souhegan High School over the next eight years is not shown to reach capacity even with the projected students in the system today.

211

Christy Houpis stated that none of this is definitive and there could still be a potential regional
impact. He believes this potential impact could be to the schools and also to transportation.

214

215 Arnold Rosenblatt moved no regional impact. Marilyn Peterman seconded.

- 216
- 217 **Discussion**:
- 218

### **APPROVED - AMENDED**

Arnold Rosenblatt stated that the Board is looking at if the criteria are satisfied for regional impact. If regional impact is determined, it means a letter being sent to that town, and he doesn't believe the Board has ever had a town show up to discuss regional impact in the past. In his judgement, based on the criteria, there is no regional impact.

- Christy Houpis explained that, while Brook Road is one-way, he appreciates that it
  connects to a road with substantial traffic and there could be a potential impact to traffic
  in Bedford or down towards Route 122.
- 228 Mike Dell Orfano agreed that there has not yet been enough information presented to 229 determine if there is regional impact on this project, but the Board is bound by statute to 230 process the application in this order. The school population has never really been 231 discussed as part of regional impact in the past. He agrees that Bedford might be 232 impacted by an increase in traffic on Horace Greeley but that the magnitude of this 233 impact would be barely measured. There is not enough school data to support an 234 argument of regional impact to Mont Vernon.
- Brian Coogan stated that the Planning Board is being faced with many development
  proposals in town and is wedded to inform Mont Vernon of material changes to the
  overarching impact of these projects in town.
- In response to a question from Sally Wilkins regarding Amherst being notified about
   possible regional impact to the town for a Mont Vernon Planning Board meeting for a
   proposed development on Beech Hill Road, Nic Strong noted that the Planning Board
   was not informed.

# 245 Marilyn Peterman called the vote.246 All in favor.

246 247

244

223

227

235

239

- Mike Dell Orfano stated that the applicant should now present to the Board justification for theproposed density.
- 250

Chad Branon, PE, stated that the current proposal is for 46 units. The area totals 126.94 acres.
44.82 of these acres are wetlands, floodplain area and steep slopes. This yields a net tract area of
82.12 acres. This project is located in the Northern Rural zone, where there is a five acre

- 254 minimum lot size requirement. This yields an Allowable Base Density of 16.42, or 16 units.
- 255
- 256 Chad Branon, PE, reviewed the IIHO worksheet.
- 257 258

# 1) Demographics:

Chad Branon, PE, stated that this project is proposing 16 age-restricted units; a minimum of
 seven 55+ units and a minimum of nine 65+ units. This addresses a public benefit due to a

- diversity in housing demographics for the town. The associated bonuses are a 15% bonus for the
- 262 55+ units, and a 30% bonus for the 65+ units.

### **APPROVED - AMENDED**

### 263

In response to a question from Cliff Harris, Chad Branon, PE, stated that the number of 55+ units
 is completely separate from the number of 65+ units. There will be no doubling up on this bonus
 type.

267 268

# 2) Housing type:

Chad Branon, PE, explained that this project is proposing 12 attached/duplex units. This
addresses a public benefit in the town's need for diversified housing. The associated bonus for
these units is 10%.

272 273

# 3) Unit type:

Chad Branon, PE, explained that this project is proposing eight single-floor units and eight ADA
Compliant Accessible units. This addresses a public benefit in the variety of the town's housing
stock. The single-floor units have an associated benefit of 10% and the ADA Compliant units
have an associated bonus of 15%.

278

In response to a question from Sally Wilkins, Chad Branon, PE, stated that there will be at least a
minimum of eight single-floor units and eight separate ADA Compliant units. While the ADA
units will all be single-floor, there will also be single-floor units in addition to these.

282 283

# 4) Unit size:

Chad Branon, PE, stated that this project is proposing eight one-bedroom units and eight twobedroom units. This addresses a public benefit because one-bedroom units tend to be affordable
housing and this proposed diversity is consistent with the Master Plan goals and objectives.
These units have associated bonuses of 15% for one-bedroom units and 10% for two-bedroom
units.

289 290

# 5) **Proposed Amenities:**

291 Chad Branon, PE, explained that there are two items under this bonus section: Walkability and Improved Access to Public Places. Walkability will include internal sidewalks and walkways 292 293 throughout the development to encourage safe pedestrian travel. These walkways will also 294 connect to the trails and surrounding conservation land. The associated bonus for this is 10%. The development will address Improved Access to Public Places by allowing the town access to 295 the isolated parcel, 8-24-1, which is surrounded by the developer's land. There is also proposed 296 297 public access to the development's road system, trailhead parking, and access to conservation land. The associated bonus for this is 10%. Typically a bonus for only one of the items in this 298 299 section is allowed, but the applicant is seeking both bonuses due to extraordinary circumstances. 300 He explained that he doesn't believe providing the town access to an isolated lot was

301 contemplated when creating these regulations. The applicant will also allow the town to pursue

- 302 forest management on the isolated property.
- 303

304 In response to a question from Mike Dell Orfano, Chad Branon, PE, stated that he will have a

305 build-out list available during the Site Plan Review.

306

# **APPROVED - AMENDED**

#### 307 6) Community Space:

308 Chad Branon, PE, explained there are two items under this bonus section: Community Space Open to Public and Community Space Restricted to Residents. The applicant is seeking the 25% 309 310 bonus for Community Space Open to Public as the proposal is to give a large amount of the land to the town to keep it restricted and protected. The open space can be used for passive recreation 311 312 activities and will allow for connectivity to other conservation properties. He believes this 313 addresses a public benefit. 314

#### 315 7) Open Space:

316 Chad Branon, PE, explained that the applicant is seeking two bonuses under this section for: Open Space Under Restrictive Covenant and Open Space Improved and Open to Public. The 317 Open Space Under Restrictive Covenant has a 20% associated bonus and will be satisfied by 318 319 allowing the ACC to hold a conservation easement on the open space land. The Improved and Open to Public item has a 15% associated bonus and will be satisfied by improving access to 320 trails, which will be open to the public. Both of these items have a public benefit. The applicant 321 322 is asking to receive bonuses for both of these items due to the extraordinary circumstances already referenced. 323

324 325

# 8) Type of Ownership:

Chad Branon, PE, stated that this project is proposing 12 rental (deed-restricted) units, with an 326 associated bonus of 30%. This addresses a public benefit through a diversity of housing and a 327 328 deficiency of the rental market in town.

329 330

# 9) Redevelopment of Existing Structures:

Chad Branon, PE, explained that there is an existing cabin structure on the property. The 331 applicant offered the cabin to the ACC and the Heritage Commission. Neither group is interested 332 in it. The applicant would now like to repurpose the structure for the benefit of the public and the 333 development's tenants. They are proposing to relocate the structure to a trailhead and make it an 334 335 informational building to hold kiosk-type information. This is a significant endeavor and is believed to be a benefit to the general public and to future residents. The associated bonus for 336 this item is 400%. The applicant would like to note that there is also a proposal to place 80% of 337 338 the land into permanent open space; a minimum of 102 acres of land. The project addresses many public benefits. 339

340

#### 341 **Discussion:**

342

343 Mike Dell Orfano explained that, per Section 3.18 C. 3. a., substantial construction must

344 commence within one year of the Planning Board approval of the Conditional Use Permit and

- Site Plan Approval. If not started in this time, the approval may be extended for one additional 345 year with Planning Board approval.
- 346 347
- Rich Hart thanked the applicant for considering placing so much of the land into a conservation 348
- 349 easement. This will help to connect the Joe English land to the Bicentennial Trail. Access to the

350

### **APPROVED - AMENDED**

351 cabin is worth four units, however. 352 353 Lisa Eastland asked how much age-restricted housing Amherst needs. She asked for information on the current need and current rate of occupancy. 354 355 356 In response to a question from Lisa Eastland, Chad Branon, PE, explained that some of the attached units will be rentals. There will be a mix of ownership-types. 357 358 359 Lisa Eastland noted that there seems to be a lot of overlap in these bonuses. Many of the items: walkability, public space, open space improved, all seem to overlap each other. 360 361 362 Chad Branon, PE, explained that walkability for this project involved sidewalks and internal connectivity. This project also creates connectivity to other pieces of land. The open road will be 363 accessible by the public, which is not common in condo developments. The double bonus is 364 365 being requested because the town will be allowed to utilize the private road for forestry 366 management and to access the isolated piece of land. 367 In response to a question from Lisa Eastland, Chad Branon, PE, stated that the entire 368 369 development will be a condo community. 370 371 In response to a question from Lisa Eastland, Chad Branon, PE, explained that the applicant is only seeking 1.64 additional bonus units for the Improved Access item, which might be worth it 372 for the number of people it might benefit. 373 374 375 Sally Wilkins stated that she views the two items being requested under the Amenities section to be different, as one is for internal sidewalks and one is for trailhead access. However, there does 376 377 appear to be the same pitch being made for a number of items, and some should be either/or. unless a case is made by the ACC. Also, she doesn't believe the redevelopment of the structure 378 should count as a bonus. 379 380 381 John D'Angelo agreed that he has a concern regarding the number of bonuses being sought under the Amenities category. He also stated that if neither the ACC nor the Heritage 382 383 Commission wants the structure then a bonus shouldn't be given to redevelop it. 384 385 Marilyn Peterman stated that she believes the senior housing in town is all occupied. Most of this housing is 55+, so 65+ housing units will add a level of accessibility to the community. This 386

landlocked piece of property is also helpful. He is not sure that the redevelopment of the existing

- proposal does offer a lot of diversity in housing. The rental units, ADA compliant units, and
   sidewalks are all pluses. The offer to place 80% of the land into a conservation easement is also
   more than most developers have offered.
- 390
- Arnold Rosenblatt stated that he does not believe the applicant has yet demonstrated that they areentitled to any of the bonuses.

393

### **APPROVED - AMENDED**

Brian Coogan applauded the applicant's effort on this project. He would like to see the applicant
 address how the project will benefit the direct abutters, as equally as it is being addressed for the
 general public.

397

Chad Branon, PE, stated that the project is being designed to meet regulations, regardless of the 398 399 densities. He pointed to the project's layout, the natural land buffer being offered to the abutters, and the large amount of open space being proposed to be conveyed. The project is trying to be 400 sensitive to the neighboring properties. The size and density of the project is what the regulations 401 402 want, to a degree. The project will fit in with the rural character of Brook Road. The layout fits 403 the land, the community and the neighborhood. He has seen that most developments in Amherst fill as fast as they are completed. There is always a need for rental and affordable housing units. 404 The one-bedrooms being proposed open up a different market than currently exists in town. 405

406

407 Mike Dell Orfano noted that there is no information here to show that the rentals will be

408 considered affordable. Chad Branon, PE, stated that these will not be far off from market

- 409 numbers.
- 410

411 Christy Houpis expressed concern regarding the percentage of land in the wetland, flood plain,

412 steep slope area that is being included in the calculations but is otherwise difficult or impossible

to build on. It was noted that this land is taken out of the total in order to establish the base

- 414 density.
- 415

Cliff Harris stated that he would love to see the existing structure reused, if possible. He believes
groups could have meetings in it and it would be equally nice if the structure could contain portapottys. The building's care could be part of the HOA's documents.

419

420 Chad Branon, PE, stated that if the structure could be relocated near a trailhead it would make

for easier policing and maintenance by the HOA. The applicant is also okay with puttingfacilities in the building.

423

# 424 **Public Comment:**

425

Rob Clemens, 13 Tarleton Lane and Chairman of the ACC, stated that the ACC gave comments 426 427 to the Board with concern to how the open space will be conveyed and the protection of water 428 resources in the area, especially in regards to the aquifer and Joe English Brook. He noted that 429 this is the first development to come before the town that is offering meaningful conservation acreage to the town. It is also important to note the access that will be given to an isolated lot that 430 the town will otherwise have limited or no access to. This project also fits well with the ACC 431 goals and objectives in regards to connectivity to other pieces of land and creating longer trails in 432 town. He believes these are significant offerings and they are much appreciated by the ACC. He 433 also noted that if the Board chooses to not award multiple density bonuses in some areas, some 434 435 burden may be taken off the aquifer and the Brook.

436

437 438 439	Chad Branon, PE, noted that this property prevents connectivity of two pieces of town owned land to the north and south.
440 441	John Harvey, also of the ACC, explained that a permanent easement on the land is more valuable to the ACC than it being condo association land. Chad Branon, PE, agreed that the owner is open
442 443	to the ACC holding the easement.
444 445	Rob Clemens also stated that if the building is proposed to be taken down and relocated at a trailhead, it is probably more of a benefit than simply redeveloping it in place.
446	dumenta, it is producily more of a benefit than simply reacterophilg it in place.
447 448 449 450 451 452	Bob Dutile, 55 Brook Road, stated that the type of density being proposed is far beyond what is seen in this area of town. It may be an allowed usage as a PRD, but to put 46 units in 25 acres will give each unit about a ½ acre of land. This proposal will also change the character of the road. The previous traffic study referenced was done before PMEC was reorganized and doesn't take into account many traffic issues. The Post Office won't even deliver mail on the road when it's snowing. He believes the town set up the Northern Rural zone in this way for a reason.
453	
454 455 456 457	In response to a question from Mike Dell Orfano, Bob Dutile stated that this proposal will create a walkability hazard on Brook Road. None of the proposed amenities improve the walkability for abutters. The owner has a right to build 16 units based on the initial calculations, but to say this proposal won't make a significant difference, regardless of the use, is incorrect.
458	proposal won't make a significant difference, regardless of the use, is incorrect.
459 460	There being no one else to speak, Mike Dell Orfano closed the public hearing.
461 462 463	Sally Wilkins explained that she believes the applicant could reasonably get density bonuses to equal a total of 34 units. She could also be persuaded to give both bonuses under the open space category, which would bring the total units to about 40.
464 465 466	Marilyn Peterman stated that the amount of conservation land being offered as part of this project is extraordinary and can justify additional bonuses.
467 468 469 470	John D'Angelo agreed, but noted that the 4 additional bonus units under the redevelopment of an existing structure should be removed.
471	Arnold Rosenblatt disagreed. He stated that it is readily apparent that the ordinance is being
472	intensely exploited. All of the current proposed projects are being sought under this ordinance,
473	and that's not a coincidence. The burden is on the applicant to satisfy that the project is a benefit
474	to the town, and not all of the criteria have been satisfied through this presentation. He believes
475 476	there has not been enough information provided to make a meaningful decision. Through his calculations, he believes there may be justification for an additional 8-9 bonus units.
477	
478 479	Brian Coogan agreed and stated that he is having a hard time seeing the justification for the number of proposed units, especially due to the impact to the abutters.
480	

### **APPROVED - AMENDED**

Christy Houpis agreed that there is a huge enticement to see the amount of proposed 481 conservation land protected. However, as one of the residents of this road pointed out, this 482 project will create a significant change with the number of proposed units. The neighborhood 483 484 would probably be better off without the number of proposed bonuses. 485 Cliff Harris stated that he is curious if it is possible to build anything at the higher elevations on 486 487 this land, and he is curious to see if the bridge can actually be built. 488 489 Sally Wilkins explained that the reason that the zoning ordinance states that PRD is the preferred 490 type of development in the Northern Rural zone is because the land is different there. PRDs protect open space and minimize the impact on land. This was the science-based reason to 491 encourage PRDs to create cluster housing and consolidate open space and that has not changed. 492 493 The most buildable land is actually at the top of the hill. A development here could take a completely different approach and impact the land in a very different way but still make the same 494 amount of money. The bonuses have always been a factor in PRDs and 39 units were approved 495 496 last time a proposal came about. 497 498 Arnold Rosenblatt stated that a proposed development could have a limited number of units and 499 still be a PRD. The Board's job is to look at the language of the ordinance and determine if the application satisfies the criteria; the Board's job is not to allow bonuses. His calculation comes 500 501 out to 26 total number of units. 502 Marilyn Peterman explained that the town wanted to try to accommodate as many people who 503 want to live here as possible, through a diversity in housing. The PRD ordinance was created to 504 address this issue and encourage housing that is beneficial to the town. 505 506 John D'Angelo moved to award a total number of units for this development of up 507 to 38. 508 509 Before the motion could be seconded, Arnold Rosenblatt asked if the number of units would be 510 done first or the CUP approval. Sally Wilkins noted that somehow the Board is approaching this 511 very differently than in the past. In the past what a CUP was issued for up to "X" units. Arnold 512 Rosenblatt stated that he did not disagree. 513 514 515 Mike Dell Orfano stated that that's basically what the motion is, so before making that motion he asked if all of the criteria for conditional use is on the table. In response to a question from Sally 516 Wilkins, Mike Dell Orfano stated that he was talking about the a - e list. He said that having 517 518 discussed that, having discussed the math, the Board needs to give them a number to go away with and come back for a non-residential site plan review. 519 520 521 John D'Angelo moved to give the applicant up to 38 units, with the minimums specified in their proposal, and then to come back as a Non-Residential Site Plan 522 523 Review. Also, for the applicant to come back with more data showing the need for 524 each of the different types of housing being proposed. Sally Wilkins seconded.

525	Discussion:	
526	In remarks to a question from Lies Fostland, Arnold Describett synlained his	
527 528	In response to a question from Lisa Eastland, Arnold Rosenblatt explained his calculations to get to his bonus unit number. His calculations eliminated the requested	
528 529	bonuses for Redevelopment of Existing Structures, Open Space Under Restrictive	
530	Covenant, Community Space Open to Public, Walkability, Attached Units, Senior 55+	
531	and Senior 65+. This reduced the number by about 16 units, leaving him at around 26-30	
532	units total.	
533		
534	The Board discussed how the numbers would look if the applicant pursued a standard	
535	subdivision versus under the IIHO. Sally Wilkins explained that, in a standard	
536	subdivision application, the net tract area does not have to be calculated as it has been in	
537	this application and steep slopes do not need to be deducted from the total acreage	
538	amount.	
539		
540	Marilyn Peterman suggested that she would like to see the motion include a range of	
541	units from 38-40.	
542		
543	Arnold Rosenblatt explained that he would vote against the motion because, based on the	
544	numbers and information provided, he doesn't believe this proposal qualifies for approval	
545	under CUP criteria b and c.	
546 547	Brian Coogan agreed that he would vote against the motion for 38 units, due to the	
547 548	product and units articulated not being a proven benefit to the community.	
549	product and units articulated not being a proven benefit to the community.	
550	Christy Houpis agreed that he would like to see the proposed motion closer to 26-30	
551	units, as he doesn't believe the proposal met the needs as discussed. He also would like	
552	certain conditions to be considered based on traffic and hydrology data.	
553		
554	Gerry Prunier asked the Board what other information the Board would like on this	
555	application. The ordinance states that the town wants diversified housing, which the	
556	applicant is trying to bring to the town with this development. He asked if the Board	
557	needs to see a sales study or other criteria in order to make this process easier for both the	
558	Board and the applicant.	
559		
560	Voting: 5-0-1 (A. Rosenblatt opposed); motion carried.	
561		
562	Mike Dell Orfano explained that the Board has yet to cover the phasing of this project. He asked	
563 564	the applicant to come back to the Board with possible ways in the design to offset the impact to	
564 565	the neighbors and make them feel more comfortable with the development. He also asked the applicant to consider the impacts to Brook Road and possibly meet with the Bicycle Pedestrian	
565 566	applicant to consider the impacts to Brook Road and possibly meet with the Bicycle Pedestrian Advisory Committee to discuss multi-modality in regards to this project.	
567	Advisory Commute to discuss mani-modanty in regards to this project.	
568	Lisa Eastland left the meeting.	

### **APPROVED - AMENDED**

569 2. Regional Impact: Michael Isabelle (Owner), 4 North End Land, Tax Map 008-067-000, Conditional Use 570 Permit 571 572 Sally Wilkins moved no regional impact. Arnold Rosenblatt seconded. 573 All in favor. 574 575 576 OTHER BUSINESS 577 578 3. Minutes: October 16, 2019; October 23, 2019; October 30, 2019; November 6, 2019; October 19, 2019 Site Walk; October 26, 2019 Site Walk 579 580 John D'Angelo moved to approve the October 16, 2019 minutes, as amended [Line 581 195: insert the words "condo agreement" after the word "master;" Line 195: to 582 replace the words "other documents" with the words "additional covenants and 583 restrictions"]. Arnold Rosenblatt seconded. 584 All in favor. 585 586 Marilyn Peterman moved to approve the October 23, 2019 minutes, as submitted. 587 Arnold Rosenblatt seconded. 588 All in favor. 589 590 Marilyn Peterman moved to approve the October 30, 2019 minutes, as submitted. 591 Arnold Rosenblatt seconded. 592 All in favor. 593 594 The Board agreed to defer the minutes of November 6, 2019 until the next meeting. 595 596 597 In response to a question from Marilyn Peterman, Nic Strong explained that, per the statute, if the Board has a quorum at one of the site walks, it is considered a Board meeting and thus, 598 599 requires meeting minutes. 600 Mike Dell Orfano explained that the Board received a letter alleging that discussions were had 601 602 during the site walk, but he does not believe this occurred and there is no substance to the claim. 603 John D'Angelo stated that he believes the letter is seeking a detailed transcription of what Ken 604 Clinton said to the gathered group, and a summary of any discussions had between Planning 605 Board members during the walk. He believes this could be used as a way to put restrictions on 606 the Board, thus making it almost impossible to hold a site walk. 607 608 609 Sally Wilkins stated that a transcript of the site walk cannot be recreated. 610 611 Mike Dell Orfano agreed that the burden is on the writer of the letter. 612

613	John D'Angelo moved to approve the meeting minutes from the October 19, 2019,
614	Site Walk and October 26, 2019, Site Walk as submitted. Marilyn Peterman
615	seconded.
616	All in favor.
617	
618	Frank Montesanto, 55 Christian Hill Road, explained that, while it can be daunting to have
619	minutes from these site walks, there were multiple conversations that occurred that could have
620	key things discussed in them. It looks like the minutes from the two site walks are identical and
621	written to simply check a box. It is important to capture some of the specific details discussed by
622	Ken Clinton, LLS, on the walk.
623	
624	Sally Wilkins explained that the walks are information gathering sessions only and that no
625	decisions are made based on the information given at that time. Anything said at the walk must
626	then be said again at a public Board meeting, in order for it to be considered when decisions to
627	be made.
628	
629	Arnold Rosenblatt moved to adjourn at 10:50 pm. Cliff Harris seconded.
630	All in favor.
631	
632	
633	
634	
635	
636	Respectfully submitted,
637	Kristan Patenaude
638	
639	Minutes approved as amended: January 15, 2020