Annual Financial Statements

For the Year Ended June 30, 2014

Town of Amherst, New Hampshire

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INDEPENDENT AUDITORS' REPORT

To the Board of Selectmen Town of Amherst, New Hampshire

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Amherst, New Hampshire, as of June 30, 2014, and for the year then ended, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies

Additional Offices: Andover, MA Greenfield, MA Manchester, NH

Ellsworth, ME

used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Amherst, New Hampshire, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and schedule of funding progress be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board*, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Melanson Heath

February 9, 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Amherst, we offer readers this narrative overview and analysis of the financial activities of the Town of Amherst for the year ended June 30, 2014.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, highways and streets, sanitation, economic development, and culture and recreation. The business-type activities include the Baboosic Lake septic activities.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the governmentwide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as businesstype activities in the government-wide financial statements. Specifically, enterprise funds are used to account for the Baboosic Lake septic operations.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Baboosic Lake septic operations, which is considered to be a major fund.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is more like that used for proprietary funds.

<u>Notes to financial statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current year, the total of assets exceeded liabilities by \$23,127,123 (i.e., net position), a change of \$2,348,885 in comparison to the prior year.
- As of the close of the current year, governmental funds reported combined ending fund balances of \$8,787,097, a change of \$2,394,887 in comparison to the prior year.
- At the end of the current year, unassigned fund balance for the general fund was \$3,771,599, a change of \$711,426 in comparison to the prior year.
- Total long-term debt (i.e., bonds payable) at the close of the current fiscal year was \$6,804,514, a change of \$2,323,964 in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior years (in thousands).

	<u>NET POSITION</u> Governmental Business-Type Activities Activities								Total			
	2	<u>.014</u>		<u>2013</u>		2014		<u>2013</u>		<u>.</u> 2014	010	<u>.</u> 2013
Current and other assets Capital assets	\$ 3	1,364),220	\$	28,394 18,238	\$	27 979	\$	(148) 1,053	\$	31,391 21,199	\$	28,246 19,291
Total assets	5	1,584		46,632		1,006		905		52,590		47,537
Long-term liabilities outstanding Other liabilities Deferred inflows	2	6,208 2,261 0,600	_	4,394 1,420 20,488	-	342 52 -	_	387 71 -	_	6,550 2,313 20,600	-	4,781 1,491 20,488
Total liabilities and deferred inflows	29	9,069		26,302		394		458		29,463		26,760
Net position: Net investment in capital assets Restricted Unrestricted	:	4,274 3,184 5,057	_	13,445 2,064 4,821	_	593 - 19	_	621 - (174)	_	14,867 3,184 5,076		14,066 2,064 4,647
Total net position	\$ <u>2</u> 2	2,515	\$	20,330	\$	612	\$_	447	\$	23,127	\$	20,777

	CHANGES IN NET POSITION											
		Gove	rnm	nental		Busine	ess	Туре				
	<u>Activities</u>					Act	es		Total			
		<u>2014</u>		<u>2013</u>	2014			<u>2013</u>		<u>2014</u>		<u>2013</u>
Revenues:												
Program revenues:												
Charges for services	\$	747	\$	746	\$	93	\$	90	\$	840	\$	836
Operating grants		650		975		-		-		650		975
Capital grants and contributions		-		-		179		-		179		-
General revenues:												
Property taxes		7,890		7,211		-		-		7,890		7,211
Penalties and interest on taxes		305		229		-		-		305		229
Licenses and permits		2,625		2,500		-		-		2,625		2,500
Investment income		266		143		-		-		266		143
Intergovernmental		515		502		-		-		515		502
Other		284		62		-		-		284		62
Contributions to permanent funds	_	9		12	-	-	-	-		9		12
Total revenues		13,291		12,380		272		90		13,563		12,470
Expenses:												
General government		1,874		2,393		-		-		1,874		2,393
Public safety		4,173		3,793		-		-		4,173		3,793
Highways and streets		2,518		2,273		-		-		2,518		2,273
Sanitation		562		547		-		-		562		547
Health and welfare		107		91		-		-		107		91
Culture and recreation		1,694		1,567		-		-		1,694		1,567
Conservation		8		-		-		-		8		-
Interest on long-term debt		170		118		-		-		170		118
Baboosic lake septic fund	_	-	-	-	-	107	-	146		107		146
Total expenses	-	11,106	-	10,782	-	107	-	146		11,213		10,928
Change in net position		2,185		1,598		165		(56)		2,350		1,542
Net position - beginning of year,												
as restated	_	20,330		18,732	-	447	-	503		20,777		19,235
Net position - end of year	\$_	22,515	\$	20,330	\$	612	\$	447	\$	23,127	\$	20,777

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent year, total net position was \$23,127,123, a change of \$2,348,885 from the prior year.

The largest portion of net position \$14,867,191 reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$3,183,536 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position \$5,076,396 may be used to meet the government's ongoing obligations to citizens and creditors.

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net position of \$2,184,237. Key elements of this change are as follows:

General fund operations, as discussed further		
in Section D	\$	957,568
Road construction fund - accrual basis		(17,249)
Non-major funds operating results		291,287
Depreciation expense in excess of principal		
debt service		(319,888)
General fund capital asset additions		1,097,156
Other GAAP accruals	-	175,363
Total	\$	2,184,237

<u>Business-type activities</u>. Business-type activities for the year resulted in a change in net position of \$164,648. Key elements of this change are as follows:

Baboosic Lake septic operations	\$ 164,648
Total	\$ 164,648

D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$8,787,097, a change of \$2,394,887 in comparison to the prior year. Key elements of this change are as follows:

General fund operating results	\$	957,568
Road construction fund operating results		1,146,032
Non-major funds operating results	_	291,287
Total	\$_	2,394,887

The general fund is the chief operating fund. At the end of the current year, unassigned fund balance of the general fund was \$3,771,599, while total fund balance was \$5,048,905. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

				% of
				Total General
General Fund	<u>6/30/14</u>	<u>6/30/13</u>	<u>Change</u>	Fund Expenditures
Unassigned fund balance	\$ 3,771,599	\$ 3,060,173	\$ 711,426	33.6%
Total fund balance	\$ 5,048,905	\$ 4,091,337	\$ 957,568	45.0%

The total fund balance of the general fund changed by \$957,568 during the current year. Key factors in this change are as follows:

State and local revenues surplus	\$	579,138
Budgetary appropriations turnbacks by departments		175,618
Tax collections excess compared to budget		44,615
Current year encumbrances to be spent in the subsequent		
year over prior year encumbrances to be spent		
in the current year		288,335
Change in capital reserve fund balance		158,083
Change in land use change tax fund balance		(45,032)
Use of fund balance		(200,000)
Other timing issues	_	(43,189)
Total	\$_	957,568

Included in the total general fund balance are the Town's capital reserve accounts with the following balances:

		<u>06/30/14</u>		<u>6/30/13</u>		<u>Change</u>
Capital reserve fund	\$_	782,893	\$_	624,810	\$_	158,083
Total	\$_	782,893	\$_	624,810	\$_	158,083

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$19,465, a change of \$193,000 in comparison to the prior year.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. <u>GENERAL FUND BUDGETARY HIGHLIGHTS</u>

Differences between the original budget and the final amended budget resulted in an overall change in appropriations of \$29,450. Major reasons for these amendments include:

- \$2,500 increase in general government appropriations
- \$6,950 increase in public safety appropriations
- \$20,000 increase in culture and recreation appropriations
- In addition there were other budgetary reclassifications that took place but did not impact the overall budget.

Of this increase, \$11,400 was funded from miscellaneous revenues and \$18,050 was funded from other funds.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental and businesstype activities at year-end amounted to \$21,200,506 (net of accumulated depreciation), a change of \$1,909,598 from the prior year. This investment in capital assets includes land, buildings and system, improvements, and machinery and equipment.

Major capital events during the current year included the following:

- \$2,570,138 increase in road construction and road resurfacing
- \$287,006 relating to Town Hall structural repairs

Additional information on capital assets can be found in the Notes to Financial Statements.

Long-term debt. At the end of the current fiscal year, total bonded debt outstanding was \$6,804,514, all of which was backed by the full faith and credit of the government.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Town of Amherst

Department of Finance

2 Main Street

P.O. Box 960

Amherst, New Hampshire 03031

STATEMENT OF NET POSITION

JUNE 30, 2014

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	Total
ASSETS			
Current:	• • • • • • • • • •	•	• • • • • • • • • •
Cash and short-term investments	\$ 23,903,300	\$-	\$ 23,903,300
Investments	3,081,934	-	3,081,934
Receivables, net of allowance for uncollectibles: Taxes	2 502 505		2 502 505
Departmental and other	3,502,595 190,054	-	3,502,595 190,054
User fees, net of allowance for uncollectibles	190,034	- 23,579	23,579
Intergovernmental	2,335	138,998	141,333
Other assets	36,033	-	36,033
Internal balances	135,989	(135,989)	-
Noncurrent:	100,000	(100,000)	
Receivables, net of allowance for uncollectibles:	E11 601		E11 601
Taxes	511,631	-	511,631
Capital assets: Land and construction in progress	7,772,935	_	7,772,935
Other capital assets, net of accumulated depreciation	12,447,626	979,945	13,427,571
TOTAL ASSETS	51,584,432	1,006,533	52,590,965
LIABILITIES			
Current:			
Accounts payable	1,132,521	905	1,133,426
Accrued liabilities	30,553	6,217	36,770
Tax refunds payable	136,327	-	136,327
Other liabilities	104,817	-	104,817
Due to other governments	2,506	-	2,506
Current portion of long-term liabilities:			
Bonds payable	730,822	45,155	775,977
Capital lease payable	44,543	-	44,543
Compensated absence	13,079	-	13,079
Noncurrent:			
Bonds payable, net of current portion	5,686,583	341,954	6,028,537
Capital lease payable, net of current portion	38,854	-	38,854
Compensated absence, net of current portion	248,505	-	248,505
Accrued other post-employment benefits	233,148	-	233,148
DEFERRED INFLOWS OF RESOURCES	20,667,353		20,667,353
TOTAL LIABILITIES AND DEFERRED			
INFLOWS OF RESOURCES	29,069,611	394,231	29,463,842
NET POSITION			
Net investment in capital assets	14,274,354	592,837	14,867,191
Restricted for:			
Grants and other statutory restrictions	1,035,942	-	1,035,942
Permanent funds:			
Nonexpendable	1,564,249	-	1,564,249
Expendable	583,345	-	583,345
Unrestricted	5,056,931	19,465	5,076,396
TOTAL NET POSITION	\$ 22,514,821	\$ 612,302	\$ 23,127,123

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2014

			Program Revenues	6	Net (Expenses) Rev	venues and Change	s in Net Position
			Operating	Capital		Business-	
		Charges for	Grants and	Grants and	Governmental	Туре	
	Expenses	<u>Services</u>	Contributions	Contributions	<u>Activities</u>	<u>Activities</u>	<u>Total</u>
Governmental Activities:							
General government	\$ 1,874,561	\$ 6,682	\$ 4,000	\$-	\$ (1,863,879)	\$-	\$ (1,863,879)
Public safety	4,172,599	396,524	365,425	-	(3,410,650)	-	(3,410,650)
Highways and streets	2,518,157	6,666	280,542	-	(2,230,949)	-	(2,230,949)
Sanitation	562,268	87,471	-	-	(474,797)	-	(474,797)
Health and welfare	107,261	-	-	-	(107,261)	-	(107,261)
Culture and recreation	1,693,771	250,050	-	-	(1,443,721)	-	(1,443,721)
Conservation	7,913	-	-	-	(7,913)	-	(7,913)
Interest	169,637	-	-	-	(169,637)	-	(169,637)
Total Governmental Activities	11,106,167	747,393	649,967	-	(9,708,807)	-	(9,708,807)
Business-Type Activities:							
Baboosic Septic Fund	106,884	92,996		178,536	-	164,648	164,648
Total Business-Type Activities	106,884	92,996		178,536	-	164,648	164,648
Total	\$ 11,213,051	\$ 840,389	\$ 649,967	\$ 178,536	(9,708,807)	164,648	(9,544,159)
		General Reve	nues and Contribu	tions:			
		Taxes			7,890,208	-	7,890,208
		Penalties, in	terest and other taxe	es	305,196	-	305,196
		Licenses and	d permits		2,624,429	-	2,624,429
		Investment in	ncome		265,446	-	265,446
		Intergovernn	nental		515,009	-	515,009
		Miscellaneou	JS		283,756	-	283,756
		Contribution	s to permanent fund	S	9,000	-	9,000
		Total general r	evenues		11,893,044	-	11,893,044
		Change in	net position		2,184,237	164,648	2,348,885
		Net Position:					
		Beginning of	year, as restated		20,330,584	447,654	20,778,238
		End of year			\$ 22,514,821	\$ 612,302	\$ 23,127,123

TOWN OF AMHERST, NEW HAMPSHIRE GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2014

ASSETS		General	Ro	ad Construction <u>Fund</u>	1 (Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Cash and short-term investments Investments Receivables:	\$	23,382,145 805,031	\$	-	\$	521,155 2,276,903	\$ 23,903,300 3,081,934
Property taxes		4,058,545		-		-	4,058,545
Departmental and other		188,359		-		1,695	190,054
Intergovernmental		-		-		2,335	2,335
Other assets		36,033		-		-	36,033
Due from other funds	1	229,195	-	1,073,778		499,112	1,802,085
TOTAL ASSETS	\$	28,699,308	\$	1,073,778	\$	3,301,200	\$ 33,074,286
LIABILITIES							
Accounts payable	\$	677,947	\$	430,118	\$	24,456	\$ 1,132,521
Taxes refunds payable		136,327		-		-	136,327
Due to other funds		1,572,890		-		93,206	1,666,096
Due to other governments Other liabilities		2,506 15,811		- 89,006		-	2,506 104,817
			-	· · · · ·			
TOTAL LIABILITIES		2,405,481		519,124		117,662	3,042,267
DEFERRED INFLOWS OF RESOURCES		21,244,922		-		-	21,244,922
FUND BALANCES							
Nonspendable		-		-		1,564,249	1,564,249
Restricted		-		554,654		1,619,289	2,173,943
Committed		782,893		-		-	782,893
Assigned Unassigned		494,413 3,771,599		-		-	494,413 3,771,599
-			-				
TOTAL FUND BALANCES	,	5,048,905	-	554,654		3,183,538	8,787,097
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$	28,699,308	\$	1,073,778	\$	3,301,200	\$ 33,074,286

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2014

Total governmental fund balances	\$	8,787,097
 Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 		20,220,561
 Revenues are reported on the accrual basis of accounting and are not deferred until collection. 		533,250
 In the Statement of Activities, interest is accrued on outstanding long- term debt, whereas in governmental funds interest is not reported until due. 		(30,553)
 Long-term liabilities, (net of prepaid debt service) including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. 	_	(6,995,534)
Net position of governmental activities	\$	22,514,821

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2014

		General	Road Construction <u>Fund</u>	G	Nonmajor overnmental <u>Funds</u>	(Total Governmental <u>Funds</u>
Revenues: Property taxes Penalties, interest and other taxes Licenses and permits Intergovernmental Charges for services Investment income Miscellaneous	\$	7,759,458 302,196 2,624,429 884,000 460,708 46,557 153,023	\$ - - - - - -	\$	- 282,340 286,684 218,889 139,370	\$	7,759,458 302,196 2,624,429 1,166,340 747,392 265,446 292,393
Total Revenues		12,230,371	-		927,283		13,157,654
Expenditures: Current:							
General government Public safety Highways and streets Sanitation Health and welfare Culture and recreation Capital outlay Debt service Conservation Total Expenditures Excess (deficiency) of revenues	-	1,792,902 3,503,352 2,921,069 562,623 107,261 1,195,431 351,987 788,125 7,913 11,230,663	- 1,853,968 - - - - - 1,853,968	-	12,431 307,672 932 - - 357,101 - - - 678,136	-	1,805,333 3,811,024 4,775,969 562,623 107,261 1,552,532 351,987 788,125 7,913 13,762,767
over expenditures		999,708	(1,853,968)		249,147		(605,113)
Other Financing Sources (Uses): Bond proceeds Transfers in Transfers out	_	- - (42,140)	3,000,000 - -	_	- 42,140 -	_	3,000,000 42,140 (42,140)
Total Other Financing Sources (Uses)	-	(42,140)	3,000,000	_	42,140	_	3,000,000
Changes in Fund Balance		957,568	1,146,032		291,287		2,394,887
Fund Equity, at Beginning of Year, as restated	_	4,091,337	(591,378)	_	2,892,251	_	6,392,210
Fund Equity, at End of Year	\$	5,048,905	\$ 554,654	\$_	3,183,538	\$	8,787,097

RECONCILIATION OF THE STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2014

Net changes in fund balances - total governmental funds	\$	2,394,887
 Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: 		
Capital outlay purchases		2,933,875
Depreciation		(950,770)
• Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for accounts receivable (i.e., real estate) differ between the two statements. This amount represents the net change in deferred revenue.		132,750
• The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position:		
Repayments of debt		630,882
Bond additions		(3,000,000)
Capital lease repayments		69,600
 In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. 		(12,394)
 Some expenses reported in the Statement of Activities, such as compensated absences, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds. 		
Compensated absences		25,190
Accrued other post-employment benefits	-	(39,783)
Change in net position of governental activities	\$	2,184,237

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2014

		Original <u>Budget</u>		Final <u>Budget</u>		Actual Amounts (Budgetary <u>Basis)</u>	F	ariance with Final Budget Positive <u>(Negative)</u>
Revenues and other sources:	•		•		•		•	
Property taxes	\$	7,714,843	\$	7,714,843	\$	7,714,843	\$	-
Penalties, interest and other taxes		203,299		203,299		218,088		14,789
Licenses and permits		2,443,971		2,443,971		2,624,429		180,458
Intergovernmental		858,826		858,826		884,000		25,174
Charges for services Investment income		393,132 17,001		393,132 17,001		589,871 46,463		196,739 29,462
Miscellaneous		9,107		20,507		40,403		132,516
Transfers in		9,107		18,050		18,050		-
Use of fund balance		200,000		200,000		200,000		-
Total Revenues	•	11,840,179		11,869,629		12,448,767	-	579,138
Expenditures and other uses: Current:								
General government		1,868,148		2,013,284		1,995,928		17,356
Public safety		3,600,244		3,523,541		3,499,152		24,389
Highways and streets		3,141,275		3,077,422		3,007,445		69,977
Sanitation		595,554		566,593		562,623		3,970
Health and welfare		109,047		109,047		107,261		1,786
Culture and recreation		1,196,519		1,260,549		1,214,864		45,685
Conservation		8,000		8,000		5,613		2,387
Debt service		808,392		798,193		788,125		10,068
Transfers out		513,000		513,000		513,000	-	-
Total Expenditures		11,840,179		11,869,629	,	11,694,011		175,618
Excess of revenues and other sources over expenditures and other uses	\$	-	\$		\$	754,756	\$	754,756

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

JUNE 30, 2014

ASSETS	Business-Type Activities <u>Enterprise Funds</u> Baboosic Septic <u>Fund</u>
Current:	
User fees, net of allowance for uncollectibles Intergovernmental receivables	\$ 23,579 <u>138,998</u>
Total current assets	162,577
Noncurrent: Capital assets Other capital assets, net of accumulated depreciation	979,945
Total noncurrent assets	979,945
TOTAL ASSETS	1,142,522
LIABILITIES	
Current: Accounts payable Accrued liabilities Due to other funds Bonds payable	905 6,217 135,989 45,155
Total current liabilities	188,266
Noncurrent: Bonds payable, net of current portion	341,954
Total noncurrent liabilities	341,954
TOTAL LIABILITIES	530,220
NET POSITION	
Net investment in capital assets Unrestricted	592,837 19,465
TOTAL NET POSITION	\$ 612,302

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

FOR THE YEAR ENDED JUNE 30, 2014

	Business-Type Activities Enterprise Funds
	Baboosic Septic <u>Fund</u>
Operating Revenues: Charges for services	\$92,996
Total Operating Revenues	92,996
Operating Expenses: Operating expenses Depreciation	20,234 73,507
Total Operating Expenses	93,741
Operating Income	(745)
Nonoperating Revenues (Expenses): Intergovernmental Interest expense	178,536 (13,143)
Total Nonoperating Revenues (Expenses), Net	165,393
Change in Net Position	164,648
Net Position at Beginning of Year	447,654
Net Position at End of Year	\$ 612,302

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2014

		ess-Type Activities terprise Funds
	Ba	boosic Septic <u>Fund</u>
Cash Flows From Operating Activities:		
Receipts from customers and users Payments to vendors and employees	\$	84,505 (38,374)
Net Cash Provided By Operating Activities		46,131
Cash Flows From Capital and Related Financing Activities:		
Principal payments on bonds and notes		(45,155)
Intergovernmental revenue		39,539
Interest expense	-	(13,144)
Net Cash (Used For) Capital and Related Financing Activities	-	(18,760)
Net Change in Cash and Short-Term Investments		27,371
Cash and Cash Equivalents (deficiency), Beginning of Year	_	(163,360)
Cash and Cash Equivalents (Deficiency), End of Year	\$	(135,989)
Reconciliation of Operating Income to Net Cash Provided by (Used For) Operating Activities:		
Operating income	\$	(745)
Adjustments to reconcile operating income (loss) to net		
cash provided by (used for) operating activities:		70 507
Depreciation Changes in assets and liabilities:		73,507
User fees		(8,490)
Accounts payable		(16,522)
Accrued liabilities	-	(1,619)
Net Cash Provided By Operating Activities	\$_	46,131

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2014

<u>ASSETS</u>	Private Purpose Trust <u>Funds</u>	Agency <u>Funds</u>
Cash and short-term investments Investments	\$- <u>1,214,656</u>	\$ 200,872 529,960
Total Assets	1,214,656	730,832
<u>LIABILITIES</u>		
Due to other governments Due to others	-	529,960 200,872
Total Liabilities		730,832
NET POSITION		
Total net position held in trust	\$ <u>1,214,656</u>	\$

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2014

	Private Purpose <u>Trust Funds</u>
Additions:	
Investment income	\$135,162
Total additions	135,162
Deductions:	
Education	57,459
Total deductions	57,459
Net increase	77,703
Net position:	
Beginning of year	1,136,953
End of year	\$1,214,656

Notes to Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the Town of Amherst (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. <u>Reporting Entity</u>

The Town was incorporated in 1760 and is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In year 2014, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. <u>Measurement Focus</u>, Basis of Accounting, and Financial Statement <u>Presentation</u>

Government-wide Financial Statements

The government-wide financial statements are reported using the *eco-nomic resources measurement focus* and the *accrual basis of accounting*, as is the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Town reports the following major governmental funds:

• The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. • The *road construction fund* accounts for the financial transactions related to the reconstruction of Town roads.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The government reports the following major proprietary funds:

• The Baboosic Lake Septic Fund is utilized to account for operations that are financed and operated in a manner similar to private business enterprises. The stated intent is that the cost (i.e., expenses including depreciation) of providing goods or services to the residents on a continuing basis are financed or recovered primarily through user charges.

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the pension trust fund or permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.

The Town's agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The Town's agency funds account for the capital reserve funds of the Amherst School District, Souhegan Cooperative School District, and the SAU 39 Capital Facilities Fund, which are held by the Town as required by State law. Other agency funds consist of escrow and developer's performance bonds.

D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the general fund. Certain special revenue and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type are included under investment income.

E. Investments

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

F. Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "due from/to other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in governmental activities in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building improvements	15 – 20
Infrastructure	40
Vehicles and equipment	5 – 10
Library media	10

H. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused sick/vacation pay benefits. All vested vacation pay is accrued when incurred in the government-wide financial statements. A liability for this amount is reported in governmental funds only if it has matured, for example, as a result of employee resignations and retirements.

I. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position.

J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets and current liabilities. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

The Town's fund balance classification policies and procedures are as follows:

- <u>Nonspendable funds</u> are either unspendable in the current form (i.e., inventory or prepaid items) or can never be spent (i.e., perpetual care).
- <u>Restricted funds</u> are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by statute or otherwise have external constraints on how the funds can be expended.
- <u>Committed funds</u> are reported and expended as a result of motions passed by the highest decision making authority in the government (i.e., Town Meeting).
- 4) <u>Assigned funds</u> are used for specific purposes as established by management. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for. This account also includes fund balance voted to be used in the subsequent year.
- 5) <u>Unassigned funds</u> are available to be spent in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represents the difference between assets/ deferred outflows and liabilities/deferred inflows. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance, and Accountability

A. <u>Budgetary Information</u>

The Town's budget is originally prepared by the Selectmen's office with the cooperation of the various department heads. It is then submitted to the Budget Committee, in accordance with the Municipal Budget Law. After reviewing the budget, the Committee holds a public hearing for discussion.

The final version of the budget is then submitted for approval at the annual Town Meeting. The approved budget is subsequently reported to the State of New Hampshire on the statement of appropriation form in order to establish the current property tax rate.

The Selectmen cannot increase the total of the approved budget; however, they have the power to reclassify its components when necessary.

B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the general fund is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

	Revenues and Other	Expenditures and Other					
General Fund	Financing Sources	Financing Uses					
Revenues/Expenditures (GAAP basis)	\$ 12,230,371	\$ 11,230,663					
Other financing sources/uses (GAAP basis)		42,140					
Subtotal (GAAP Basis)	12,230,371	11,272,803					
Adjust tax revenue to accrual basis	(44,615)	-					
Reverse beginning of year appropriation carryforwards from expenditures	-	(65,872)					
Add end-of-year appropriation carryforwards from expenditures	-	354,207					
To remove capital reserve funds	114,810	272,893					
To remove land use change tax fund	(84,108)	(129,140)					
To record use of fund balance	200,000	-					
Other timing issues	32,309	(10,880)					
Budgetary basis	\$ <u>12,448,767</u>	\$ <u>11,694,011</u>					

3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. RSA 48:16 limits "deposit in any one bank shall not at any time exceed the sum of its paid-up capital and surplus, exception that a Town with a population in excess of 50,000 is authorized to deposit funds in a solvent bank in excess of the paid-up capital surplus of said bank." In accordance with the Town's investment policy for its governmental funds, all security transactions must be secured by collateral having a value at least equal to the amount of

funds in excess of the FDIC deposit limits. Such collateral shall be segregated for the exclusive benefit of the Town and may consist of obligations of the United States government, United States government agencies or obligations of the State of New Hampshire.

As of June 30, 2014, \$76,073 of the Town's bank balances of \$23,266,839 was exposed to custodial credit risk as uninsured or uncollateralized.

4. Investments

A. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. State law employs the prudent person rule whereby investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative investments.

The Trustees of Trust Funds and Library Trustees do not have formal investment policies for managing its investments exposure from credit risk.

Presented below (in thousands) is the actual rating as of year-end for each investment of the Town. (All federal agency securities have an implied credit rating of AAA):

						Rating	3							
		Minimum		Exempt		as of								
	Fair	Legal		From	Y	ear Er	nd							Not
Investment Type	<u>Value</u>	Rating	<u>D</u>	isclosure	<u>.</u>	<u>AAA</u>		<u>A1</u>	<u>A2</u>	<u>A3</u>	Baa1	Baa2	2	Rated
Certificates of deposits	\$ 115		\$	-	\$	115	\$	-	\$ -	\$ -	\$ -	\$ -	\$	-
Corporate bonds	831			-		-		215	\$ 170	\$ 171	\$ 168	\$ 51	\$	56
Corporate equities	1,961	N/A		1,961		-		-	-	-	-	-		-
Mutual funds	1,920	N/A	_	1,920	-	-		-	 -	 -	 -	 -		-
Total investments	\$ 4,827	I	\$_	3,881	\$	115	\$	215	\$ 170	\$ 171	\$ 168	\$ 51	\$	56

B. Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Trustees of Trust Funds and the Library Trustees have no policy regarding custodial credit risk.

C. Concentration of Credit Risk

The Town does not have an investment in one issuer greater than 5% of total investments.

D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is as follows (in thousands):

	Investment Maturities (in Years)									
		Fair		Less						
Investment Type		Value		Than 1	<u> </u>	<u>1-5</u>		<u>6-10</u>		<u>N/A</u>
Debt Related Securities: Certificates of deposit	\$	115	\$	85	\$	-	\$	-	\$	30
Corporate bonds	_	831		155		564		112		-
Total	\$	946	\$	240	\$	564	\$	112	\$	30

5. <u>Taxes Receivable</u>

The Town bills property taxes semi-annually, in May and November. Property tax revenues are recognized in the year for which taxes have been levied. Property taxes are due on July 1 and December 1. Delinquent accounts are charged 12% interest. In March of the next year, a lien is recorded on delinquent property at the Registry of Deeds. The Town purchases all the delinquent accounts by paying the delinquent balance, recording costs, and accrued interest. The accounts that are liened by the Town will be reclassified from property taxes receivable to unredeemed tax liens receivable. After this date, delinquent accounts will be charged interest at a rate of 18%. The Town annually budgets amounts (overlay for abatements) for property tax abatements and refunds.

Taxes receivable at June 30, 2014 consist of the following (in thousands):

Real Estate			
2014	\$ <u>3,388</u>		
			3,388
Unredeemed Taxes			
2013	279		
2012	163		
2011	37		
2010	18		
Prior	25		
			522
Yield tax			2
Welfare and elderly liens		-	147
Total		\$	4,059

Taxes Collected for Others

The Town collects property taxes for the State of New Hampshire, the Amherst School District, Souhegan Cooperative School District, and the County of Hillsborough. Payments to the other taxing units are normally made throughout the year. The ultimate responsibility for the collection of taxes rests with the Town.

6. <u>Allowance for Doubtful Accounts</u>

The receivables reported in the accompanying entity-wide financial statements reflect the following estimated allowances for doubtful accounts (in thousands):

	<u>Gove</u>	rnmental
Property taxes	\$	44
Ambulance	\$	91

7. Intergovernmental Receivables

This balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2014.

8. Interfund Fund Receivables/Payables

Although self-balancing funds are maintained, most transactions flow through the general fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. The following is an analysis of the June 30, 2014 balances in interfund receivable and payable accounts:

	D	ue From	Due To		
<u>Fund</u>	<u>Oth</u>	<u>ner Funds</u>	Oth	<u>ner Funds</u>	
General Fund	\$	229	\$	1,573	
Special Revenue Funds:					
Recreation revolving		302		60	
Peabody Mill Environmental Center		144		-	
Grants fund		1		-	
Police detail fund		51		-	
Conservation		1		-	
Capital Project Funds:					
Road construction fund		1,073		-	
Enterprise Funds:					
Baboosic Lake septic fund		-		136	
Trust and Agency Funds:					
Cemetery trust	_	-	_	32	
Total	\$_	1,801	\$_	1,801	

9. Capital Assets

Capital asset activity for the year ended June 30, 2014 was as follows (in thousands):

	Beginning							Ending		
	Balance		Increases		<u>Decreases</u>			<u>Balance</u>		
Governmental Activities:										
Capital assets, being depreciated:										
Buildings and improvements	\$	3,509	\$	325	\$	-	\$	3,834		
Machinery, equipment, and furnishings		9,237		38		-		9,275		
Infrastructure	-	6,065	-	3,581		-	-	9,646		
Total capital assets, being depreciated		18,811		3,944		-		22,755		
Less accumulated depreciation for:										
Buildings and improvements		(1,295)		(107)		-		(1,402)		
Machinery, equipment, and furnishings		(7,899)		(692)		-		(8,591)		
Infrastructure	-	(163)	-	(152)	-	-	-	(315)		
Total accumulated depreciation	-	(9,357)	-	(951)	-	-	_	(10,308)		
Total capital assets, being depreciated, net		9,454		2,993		-		12,447		
Capital assets, not being depreciated:										
Land		7,751		-		-		7,751		
Works of art		22		-		-		22		
Construction in progress	-	1,011	-	-		(1,011)	-	-		
Total capital assets, not being depreciated	-	8,784	-	-		(1,011)	-	7,773		
Governmental activities capital assets, net	\$_	18,238	\$	2,993	\$	(1,011)	\$	20,220		

Duration of Theory Antibiotics		eginning <u>Balance</u>	Inc	reases	Decreases			Ending Balance
Business-Type Activities: Capital assets, being depreciated: Buildings and improvements	\$	1,552	\$		\$		\$	1.552
o	Ψ_		Ψ_	-	Ψ_		Ψ_	,
Total capital assets, being depreciated		1,552		-		-		1,552
Less accumulated depreciation for:								
Buildings and improvements	-	(499)		(74)	_	-	_	(573)
Total accumulated depreciation	_	(499)	_	(74)		-	_	(573)
Total capital assets, being depreciated, net	-	1,053		(74)		-	_	979
Business-type activities capital assets, net	\$_	1,053	\$_	(74)	\$_	-	\$_	979

Depreciation expense was charged to functions of the Town as follows (in thousands):

Governmental Activities:		
General government	\$	28
Public safety		369
Highway		389
Culture and recreation	_	165
Total depreciation expense - governmental activities	\$_	951
Business-Type Activities:		
Baboosic lake septic	\$_	74
Total depreciation expense - business-type activities	\$_	74

10. Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses represent 2014 expenditures paid in fiscal 2015.

11. <u>Tax Refunds Payable</u>

This balance consists of an estimate of refunds due to property taxpayers for potential abatements. These cases are currently pending with the state Board of Tax and Land Appeals.

12. Capital Lease Obligations

The Town is the lessee of certain equipment under capital and operating leases expiring in various years through 2016. Future minimum lease payments under the capital and operating leases consisted of the following as of June 30, 2014:

Year		Capital <u>Leases</u>
2015 2016	\$	47,031 39,976
Total minimum lease payments Less amounts representing interest	_	87,007 (3,610)
Present Value of Minimum Lease Payments	\$	83,397

13. Long-Term Debt

A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. General obligation bonds currently outstanding are as follows:

Governmental Activities:	Serial Maturities <u>Through</u>	Interest <u>Rate(s) %</u>	C	Amount Outstanding as of <u>6/30/14</u>
Road Reconstruction	06/01/26	3.67%	\$	1,460,000
Spring Road	08/01/20	3.02%		350,000
Open Space Advisory				
Committee (OSAC) Land	10/01/17	3.56%		120,000
Tanker	07/01/16	4.45%		87,465
Road Reconstruction	06/01/22	2.95%		1,600,000
Road Reconstruction	06/07/23	2.25%		1,800,000
Road Reconstruction	03/10/24	2.30%	_	1,000,000
Total Governmental Activities:			\$_	6,417,465

Business-Type Activities:	Serial Maturities <u>Through</u>	Interest <u>Rate(s) %</u>	0	Amount utstanding as of <u>6/30/14</u>
Baboosic Lake Septic - phase 2 Baboosic Lake Septic Baboosic Lake Septic Baboosic Lake Septic	09/30/22 07/01/16 08/01/25 04/01/26	4.20% 4.45% 3.17% 2.91%	\$	107,100 39,684 136,560 103,764
Total Business-Type Activities:			\$	387,108

B. Future Debt Service

The annual payments to retire all general obligation long-term debt outstanding as of June 30, 2014 are as follows:

<u>Governmental</u>		Principal		<u>Interest</u>		<u>Total</u>
2015 2016 2017 2018 2019 2020 - 2024	\$	730,822 730,822 730,822 701,667 671,667 2,608,335	\$	180,696 160,399 139,033 118,786 99,576 228,229	\$	911,518 891,221 869,855 820,453 771,243 2,836,564
2025 - 2029 Total	- \$	<u>243,330</u> 6,417,465	- \$	<u>13,383</u> 940,102	- \$	256,713 7,357,567
Business-Type	_	<u>Principal</u>	-	Interest		Total
2015 2016 2017	\$	45,155 45,155 45,155	\$	10,737 9,463 7,947	\$	55,892 54,618 53,102
2018 2019 2020 - 2024 2025 - 2029	_	43,133 31,927 31,927 147,735 40,054	_	6,704 5,766 14,991 1,320	_	38,631 37,693 162,726 41,374

C. Changes in General Long-Term Liabilities

During the year ended June 30, 2014, the following changes occurred in long-term liabilities:

											Equals
	Total						Total		Less	Lo	ng-Term
E	Balance					E	Balance	C	Current	I	Portion
	7/1/13	A	<u>dditions</u>	Re	ductions	6	6/30/14	F	Portion	6	6/30/14
\$	4,048	\$	3,000	\$	(631)	\$	6,417	\$	(730)	\$	5,687
											-
	154		-		(70)		84		(45)		39
	287		-		(25)		262		(13)		249
-	193	-	40	_	-	-	233	-	-	-	233
\$	4,682	\$	3,040	\$_	(726)	\$	6,996	\$	(788)	\$	6,208
\$_	432	\$_	-	\$_	(45)	\$	387	\$	(45)	\$_	342
\$	432	\$	-	\$_	(45)	\$	387	\$	(45)	\$	342
	\$ \$ \$	Balance <u>7/1/13</u> \$ 4,048 154 287 <u>193</u> \$ <u>4,682</u> \$ <u>432</u>	Balance <u>7/1/13</u> <u>A</u> \$ 4,048 \$ 154 287 <u>193</u> \$ <u>4,682</u> \$ \$ <u>432</u> \$	Balance Additions 7/1/13 Additions \$ 4,048 \$ 3,000 154 - 287 - 193 40 \$ 4,682 \$ 3,040 \$ 432 \$ -	Balance Additions Ref 7/1/13 Additions Ref \$ 4,048 \$ 3,000 \$ 154 - - 287 - - 193 40 - \$ 4,682 \$ 3,040 \$ \$ 432 \$ - \$	Balance Additions Reductions $7/1/13$ Additions Reductions \$ 4,048 \$ 3,000 \$ (631) 154 - (70) 287 - (25) 193 40 - \$ 4,682 \$ 3,040 \$ (726) \$ 432 \$ - \$ (45)	Balance Additions Reductions 4 $7/1/13$ Additions Reductions 4 \$ 4,048 \$ 3,000 \$ (631) \$ 154 - (70) 287 - 154 - (70) (25) 193 40 - \$ 193 40 - (726) \$ (726) \$ \$ 4,682 \$ 3,040 \$ (726) \$ (45) \$	Balance Additions Reductions Balance $7/1/13$ Additions Reductions $6/30/14$ \$ 4,048 \$ 3,000 \$ (631) \$ 6,417 154 - (70) 84 287 - (25) 262 193 40 - 233 \$ 4,682 \$ 3,040 \$ (726) \$ 6,996 \$ 432 \$ - \$ (45) 387	Balance Additions Reductions Balance C $7/1/13$ Additions Reductions $6/30/14$ F \$ 4,048 \$ 3,000 \$ (631) \$ 6,417 \$ 154 - (70) 84 \$ 287 - (25) 262 \$ 193 40 - 233 \$ $\frac{193}{4,682}$ $\frac{40}{3,040}$ $\frac{-}{(726)}$ $\frac{5}{6,996}$ $\frac{5}{262}$ $\frac{193}{4,682}$ $\frac{40}{3,040}$ $\frac{-}{(726)}$ $\frac{5}{6,996}$ $\frac{5}{262}$ $\frac{432}{5}$ $\frac{-}{3,040}$ $\frac{5}{(726)}$ $\frac{5}{387}$ $\frac{5}{262}$	Balance Additions Reductions Balance Current $7/1/13$ Additions Reductions $6/30/14$ Portion \$ 4,048 \$ 3,000 \$ (631) \$ 6,417 \$ (730) 154 - (70) 84 (45) 287 - (70) 84 (45) 193 40 - 233 - \$ 4,682 \$ 3,040 \$ (726) \$ 6,996 \$ (788) \$ 432 \$ - \$ (45) 387 \$ (45)	Total Balance Total Additions Total Reductions Less G/30/14 Loss Current Portion Loss Current Portion </td

14. <u>Deferred Inflows of Resources</u>

Deferred inflows of resources are the acquisition of net assets by the government that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities.

The following is a summary of deferred inflow of resources balances as of June 30, 2014:

	E	ntity-wide Basis	Fund Basis
	Governmental		Governmental
		Activities	General Fund
Unearned revenue	\$	3,320,579	\$ 3,898,148
Taxes paid in advance		17,346,774	17,346,774
	\$_	20,667,353	\$ 21,244,922

15. <u>Restricted Net Position</u>

The accompanying entity-wide financial statements report restricted net position when external constraints from grantors or contributors are placed on net position.

Permanent fund restricted net position is segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

16. <u>Governmental Funds - Balances</u>

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The following types of fund balances are reported at June 30, 2014:

<u>Nonspendable</u> - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes nonmajor governmental fund reserves for the principal portion of permanent trust funds.

<u>Restricted</u> - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes general fund encumbrances funded by bond issuances, various special revenue funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes general fund encumbrances for non-lapsing, special article appropriations approved at Town Meeting, capital reserve funds set aside by Town Meeting vote for future capital acquisitions and improvements, and various special revenue funds.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods.

	General <u>Fund</u>	Road Construction <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Nonspendable Nonexpendable permanent funds	\$	\$	\$_1,564,249_	\$
Total Nonexpendable	-	-	1,564,249	1,564,249
Restricted Special Revenue Fund Bonded Projects Expendable Permanent Funds	- - -	- 554,654 -	1,035,944 - 	1,035,944 554,654 583,345
Total Restricted	-	554,654	1,619,289	2,173,943
Committed Capital reserve funds Total Committed	<u> </u>	<u> </u>	<u> </u>	782,893 782,893
Assigned For encumbrances:				
General government Public safety	239,265 3,000	-	-	239,265 3,000
Highway	101,957	-	-	101,957
Culture and recreation	9,985	-	-	9,985
Reserved for other purposes: Library capital reserve funds	86,445	_	<u>.</u>	86,445
Land use change tax fund	53,761	-	-	53,761
Total Assigned	494,413	-	-	494,413
Unassigned Unassigned	3,771,599			3,771,599
Total Unassigned	3,771,599	-	-	3,771,599
Total Fund Balance	\$ 5,048,905	\$ 554,654	\$ 3,183,538	\$ 8,787,097

Following is a breakdown of the Town's fund balances at June 30, 2014:

17. <u>General Fund Unassigned Fund Balance</u>

The unassigned general fund balance reported on the balance sheet is stated in accordance with generally accepted accounting principles (GAAP), which differs in respect to how undesignated fund balance is reported in accordance with the budgetary basis for reporting for the State of New Hampshire for tax rate setting purposes. The major difference is the State of New Hampshire considers revenues in connection with property tax receivables to be available to liquidate liabilities when billed rather than received. The following summarizes the specific differences between GAAP basis and budgetary basis of reporting the general fund unassigned fund balance:

GAAP basis balance	\$	3,771,599
Tax refund estimate		136,327
Other	_	(217,092)
Tax Rate Setting Balance	\$	3,690,834

18. <u>Subsequent Events</u>

<u>Debt</u>

Subsequent to June 30, 2014, the Town has incurred the following additional debt:

		Interest	Issue	Maturity
	<u>Amount</u>	<u>Rate</u>	<u>Date</u>	<u>Date</u>
General obligation bond	\$ 3,060,000	2.39%	01/05/15	01/05/25

19. <u>Commitments and Contingencies</u>

<u>Outstanding Legal Issues</u> - There are several pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of such claims would not materially affect its financial statements taken as a whole.

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

20. Post-Employment Healthcare and Life Insurance Benefits

Other Post-Employment Benefits

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially required contribution as an expense on the Statement of Activities when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that an entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net Position over time.

A. Plan Description

In addition to providing the pension benefits described, the Town provides post-employment healthcare and life insurance benefits for retired employees through the Town's plan. The benefits, benefit levels, employee contributions and employer contributions are governed by RSA 100-A:50. As of July 1, 2012, the actuarial valuation date, approximately 3 retirees and 59 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

B. Benefits Provided

The Town provides dental, medical, and pharmacy benefits to eligible retirees. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

C. Funding Policy

Retirees contribute 100% of the cost of the health plan, as determined by the Town.

D. Annual OPEB Costs and Net OPEB Obligation

The Town's fiscal 2014 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of thirty years. The following table shows the components of the Town's annual OPEB cost for the year ending June 30, 2014, the amount actually contributed to the plan, and the change in the Town's net OPEB obligation based on an actuarial valuation as of July 1, 2012.

Annual Required Contribution (ARC)	\$	109,844
Interest on net OPEB obligation		7,735
Adjustment to ARC	-	(7,685)
Annual OPEB cost	_	109,894
Contributions made	_	(70,111)
Increase in net OPEB obligation	_	39,783
Net OPEB obligation - beginning of year	_	193,365
Net OPEB obligation - end of year	\$_	233,148

Fiscal Year Ended	Annual OPEB Cost	Percentage of OPEB Cost Contributed	Net OPEB Obligation
2014	\$ 109,894	64%	\$ 233,148
2013	\$ 109,882	59%	\$ 193,365
2012	\$ 114,601	62%	\$ 147,805
2011	\$ 115,915	53%	\$ 104,013

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

The Town's net OPEB obligation as of June 30, 2014 is recorded as a component of the "other long-term liabilities" line item.

E. Funded Status and Funding Progress

The funded status of the plan as of July 1, 2012, the date of the most recent actuarial valuation was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$	1,212,589 -
Unfunded actuarial accrued liability (UAAL)	\$_	1,212,589
Funded ratio (actuarial value of plan assets/AAL)	=	0%
Covered payroll (active plan members)	\$_	3,192,264
UAAL as a percentage of covered payroll	=	38%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future. Examples included assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the Notes to the Financial Statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2012 actuarial valuation the projected unit credit cost method was used. The actuarial value of assets was not determined as the Town has not advance funded its obligation. The actuarial assumptions included a 4% investment rate of return and an initial annual healthcare cost trend rate of 9%, which decreases to a 5% long-term rate for all healthcare benefits after 9 years. The amortization costs for the initial UAAL is a level percentage of payroll for a period of 30 years, on an open group basis. This has been calculated assuming the amortization payment increases at a rate of 3%.

21. <u>Retirement System</u>

The Town follows the provisions of GASB Statement No. 27, *Accounting for Pensions for State and Local Government Employees*, (as amended by GASB 50) with respect to the employees' retirement funds.

A. Plan Description

The Town's police and fire employees participate in the State of New Hampshire Retirement System (the System), a multiple-employer contributory pension plan and trust established in 1967 by RSA 100-A:2 and qualified as a tax-exempt organization under Sections 401(a) and 501(a) of the Internal Revenue Code. The plan is a contributory, defined benefit plan providing service, disability, death, and vested retirement benefits to members and their beneficiaries. Substantially all full-time state employees, public school teachers and administrators, permanent firefighters and permanent police officers within the State of New Hampshire are eligible and required to participate in the system. Full-time employees of political subdivisions, including counties, municipalities, and school districts, are also eligible to participate as a group if the governing body of the political subdivision has elected participation.

The New Hampshire Retirement System, a Public Employees Retirement System (PERS), is divided into two membership groups. State or local employees and teachers belong to *Group I*. Police officers and firefighters belong to *Group II*. All assets are held in a single trust and are available to each group. Funding policies, vesting requirements, contribution requirements and plan assets available to pay benefits are disclosed in the System's annual report available from the New Hampshire Retirement System located at 54 Regional Drive, Concord, New Hampshire 03301-8507.

B. Funding Policy

Plan members are required to contribute a percentage of their gross earnings to the pension plan. *Group II* members (police and fire) contribute 9.3%. The Town makes annual contributions to the pension plan equal to the amount required by Revised Statutes Annotated 100-A:16, which is 25.30% for police and 27.74% for fire. The Town's contributions to the System for the years ended June 30, 2014, 2013, and 2012 were \$351,893, \$286,442, and \$298,889, respectively, which were equal to its annual required contributions for each of these years.

The payroll for employees covered by the System for the year ended June 30, 2014, was \$1,370,568.

22. <u>Risk Management</u>

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three years.

23. <u>Beginning Fund Balance Restatement and Reclassification</u>

The beginning (July 1, 2013) net position of the Town has been restated as follows:

Government-Wide Financial Statements:

	G	overnmental Activities		
As previously reported To adjust for prior year depreciation on books Other	\$ _	23,389,665 (2,996,095) (62,986)		
As restated	\$_	20,330,584		
Fund Basis Financial Statements:		General <u>Fund</u>		Nonmajor <u>Funds</u>
As previously reported To reclass various funds to special revenue funds Other	\$	4,030,905 (125,007) 185,439	\$	2,767,244 125,007 -
As restated	\$_	4,091,337	\$_	2,892,251

24. Implementation of New GASB Standards

The GASB has issued Statement 68 *Accounting and Financial Reporting for Pensions*, which is required to be implemented in 2015. Management's current assessment is that this pronouncement will have a significant impact on the Town's basic financial statements by recognizing as a liability and expense, the Town's applicable portion of the New Hampshire Retirement System's actuarially accrued liability.

TOWN OF AMHERST, NEW HAMPSHIRE SCHEDULE OF FUNDING PROGRESS REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2014 (Unaudited)

Other Post-Employment Benefits									
Actuarial Valuation	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) - Entry Age	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percent- age of Covered Payroll			
Date	<u>(a)</u>	<u>(b)</u>	(b-a)	<u>(a/b)</u>	<u>(c)</u>	[(b-a)/c]			
07/01/12 07/01/09	\$- \$-	\$ 1,212,589 \$ 1,255,353	\$ 1,212,589 \$ 1,255,353	0.0% 0.0%	\$ 3,192,264 \$ 3,265,756	38.0% 38.4%			

See Independent Auditors' Report.